



Minutes of the 1.Dialogue Platform of the Action Plan of the Federal Foreign Office for Humanitarian Adaptation to Climate Change

July 14th – 15th, 2015

Geneva, Switzerland



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1. Workshop Agenda

Moderators: Dr. Thorsten Klose and Alexandra Rüth

Tuesday, 14 July 2015		
Welcome and Introduction	n	
9:00-9:20	Introduction of the Facilitators – Thorsten Klose und Alexandra Rüth	
	Welcome by the International Federation of Red Cross and Red Crescent Societies – Anitta Underlin, Under-Secretary General	
	Welcome by the Federal Foreign Office – Dr. Eltje Aderhold , Head of Unit Humanitarian Assistance	
	Welcome by German Red Cross – Christof Johnen , Head of International Cooperation	
9:20-09:40	Setting the scene – Thorsten Klose, Alexandra Rüth Organisation of the Workshop (working groups) – Agenda	
9:40-10:30	Presentation of main actors present (per group/organization): UNOCHA/WFP/GRC/IFRC/RCCC/WHH/country teams Expectations	
10:30-11:00	Coffee Break	
11:00-11:30	Forecast-based financing and the Foreign Office Action Plan (Alexandra Rüth and Erin Coughlan)	
11:30-12:30	Games for a new climate –Red Cross/Red Crescent Climate Centre – Pablo Suarez	
12:30-13:30	Lunch	
13:30-14:30	Working Groups define their objectives:	
	 Working Group 1: Forecast-based financing in practice (Erin Coughlan, Konstanze Kampfer) 	
	 Working Group 2: Linking humanitarian actors with science (Steve Zebiak, Pablo Suarez) 	
	 Working Group 3: Strategies – Permanent implementation of the concept in the humanitarian system and governments (Laura Fontaine, Meinrad Bürer) 	
14:30-15:00	Working group facilitators report on the objectives	
15:00-15:30	Coffee break	
15:30-17:30	PROJECT CASES: PERU-MOZAMBIQUE-	

	BANGLADESH/PHILIPPINES-HAITI/DOMINICIAN REPUBLIC (4 groups - mixed)	
	Joint analysis of project set-ups together with scientists, humanitarian practitioners, national stakeholders etc.	
	 Development of key problems and recommendations for the pilot countries. 	
17:30-18:00	Self-evaluation Day 1 (Flipcharts)	
18:00 Evening Reception		
Wednesday, 15 July 2015		
9:00-9:15	Wrap up Day 1	
9:15-10:00	Presentation of 2 PILOT COUNTRY CASES – KEY RECOMMENDATIONS (15 minutes per group)	
10:00-10:30	Coffee break	
10:30-11:00	Presentation: WFP experiences with Forecast-based financing in the context of 'Food Secure' (Richard Choularton)	
11:00-11:10	Energizer	
11:00-12:00	Presentation of 2 PILOT COUNTRY CASES – KEY RECOMMENDATIONS	
	(15 minutes per group)	
12:00-13:00	Lunch break	
13:00-14:30	Consultative activity per Working Group (1/2/3) for next three events	
	 Based on objectives and logframe, Working Groups select most time-sensitive output that should be discussed in this dialogue platform Facilitated interactive discussion to address working-group specific output 	
14:30-15:15	Elaborating Work Plans for each one of the Working Groups	
15:15-15:30	Coffee break	
15:30-16:30	Reporting on the Work Plans by Working Groups	
16:30-17:00	Final self-evaluation	
17:00-17:15	Closing – Ole Grogro, Federal Foreign Office	
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2. Welcome and Introduction

Welcome by the Facilitators:

Warm welcome to all different participants and institutions

- Mrs. Aderhold and Mr. Grogro of the Federal Foreign Office
- Mrs. Annita Underlinn representing the International Federation of the Red Cross and Red Crescent Societies, who is hosting the platform,
- all partners of the Federal Foreign Office Plan
 - The national Societies of our pilot countries Cruz Roja Peruviana, Cruz Roja Vermelha (Mosambik) and the BDRCS Bangladeshi Red Crescent Society
 - The Red Cross/Red Crescent Climate Centre
 - World Food Programme with Delegations from their Pilot
 Countries Bangladesh, Philippines and Haiti/Dominican Republic
 - UNOCHA
 - Welthungerhilfe (Headquarter and field)
 - The Nansen Initiative
 - o partners of the national disaster management platforms
 - scientists from different institutions worldwide
 - Climate Service Partnership Network
 - project staff of different pilot countries be it GRC or WFP
 - facilitators and co-facilitators of different working groups

The two facilitators of the first kick-off event presented themselves:

- Thorsten Klose, Head of GRCs Resilience Unit
- Alexandra Rüth, Coordination Climate Change Adaptation



Welcome by the International Federation of Red Cross and Red Crescent Societies – Anitta Underlin, Under-Secretary General

Welcome by the Federal Foreign Office – Dr. Eltje Aderhold, Head of Unit Humanitarian Assistance

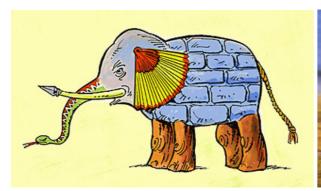


Welcome by German Red Cross – Christof Johnen, Head of International Cooperation



3. Setting the Scene

The "Story of the Elephant and the seven blind men" was used to set the scene of the first Kick-off event of the Dialogue Platform.





Working in multidisciplinary groups? (Workshop Rules)

- All IDEAS are valid!
- Everything is kept on posters.
- o Listen to each other.
- o Comply with the timeframe.
- Pay attention to similarities.
- Identify differences and problems and use those for the creative processes; don't get stuck in differences or problems or try to solve them.

Objective of the Dialogue Platform (all 4 events):

A concept of **Forecast based financing** is developed in a multi-disciplinary way through different actors (based on the experience of pilot projects), lessons learned shared, the concept adapted to practical experiences and disseminated to relevant humanitarian actors and donors.

Objective 1. Dialogue Platform:

- Get to know each other and expectations
- Foreign Office Action Plan components
- Get to know the idea of Forecast based financing
- Input on pilot countries (GRC and WFP) their focus and special challenges
- Elaborate Objectives per Working Group and a working plan on how to reach the objectives until the last event 2016
- Identify and clarify existing questions/doubts/challenges

4. Presentation of main actors present (per group/organization)

Participants were asked to locate themselves on the world map according to their country of residence. Everybody presented shortly himself with name, position, organisation and country.



Different institutions/organisations participating:

- Federal Foreign Office, Germany (AA)
- Ministry of Foreign Affairs of the Netherlands
- German Red Cross (GRC)
- Welthungerhilfe (WHH)
- World Food Programme (WFP)
- International Federation of Red Cross Red Crescent Societies (IFRC)
- Red Cross Red Crescent Climate Centre (RCCC)
- International Research Institute for Climate and Society (IRI) Columbia University
- Bangladesh Red Crescent Society (BDRCS)
- Mozambique Red Cross (MRC)
- Civil Defense Dominican Republic
- National Institute for Disaster Management, Mozambique (INGC)
- Peruvian Red Cross
- PREDES Centro de Estudios y prevención de desastres
- American Red Cross

- UNOCHA United Nations Office for the Coordination of Humanitarian Affairs
- FAO Food and Agriculture Organization of the United Nationals
- Nansen Initiative Secretariat
- WB World Bank
- WMO World Meteorological Organization
- German Meteorological Service
- German Aerospace Centre
- University of Reading
- University College London
- Oxford University
- JRC IRC Joint Research Centre of the European Commission

5. Forecast based financing and the Foreign Office Action Plan (Alexandra Rüth and Erin Coughlan)

Information on

- Background of the Foreign Office Action Plan (Alexandra Rüth)
- Why forecast based financing? (Alexandra Rüth)
- Structure of the Foreign Office Action Plan (Alexandra Rüth)
- Policy overview (Maarten van Aalst, Red Cross Red Crescent Climate Centre)
- Togo and Uganda Experience (Erin Coughlan, Red Cross Red Crescent Climate Centre)

Background of the Foreign Office Action Plan (Alexandra Rüth)

- In June 2014 the Federal Foreign Office organized the Forum on Global Issues on "Climate Change – a Challenge for Humanitarian Aid" – a high level policy event bringing a multitude of international actors together
- Outcome of the Forum on Global Issues: Clear need of adapting the humanitarian system to the impacts of Climate Change: we have to better anticipate disasters, develop an anticipatory humanitarian system, use existing funds in a more efficient way and find answers for the increasing uncertainty for communities in a changing climate
- Seasonal climate information is available
- Climate scientists/Meteorologists have to be cross-linked
- Result: Federal Foreign Office launched the Action Plan of the Federal Foreign Office for Humanitarian Adaptation to Climate Change
- German Red Cross has been asked to coordinate the Action Plan including a multitude of partners such as OCHA, WFP, IFRC, CSP, Welthungerhilfe, National Societies other national partners

Clear decision of the Federal Foreign Office for a paradigm shift towards

improved preparedness and an innovative system to create a new humanitarian funding mechanism.

Why forecast based financing? (Alexandra Rüth)

- Number of people in need of humanitarian assistance has been steadily increasing over the past years and the impact of climate change is partly responsible for this increase;
- At the same time systems for early warning of the temporarily increased likelihood of extreme weather disasters are available;
- Forecast of storm tracks, weekly rainfall, rainfall upstream, seasonal forecasts for El Nino/La Nina e.g.
- Humanitarian Actions could be implemented using the WINDOW between Forecast and an extreme weather disaster;
- But the humanitarian system lacks a funding mechanism and especially a decision making process facilitating early action following early warnings.
- Bottleneck for improved preparedness for response ahead of extreme weather events.
- Therefore, the Action Plan of the Foreign Office is a great chance for us!

Better use of the window between a forecast and an extreme weather event! Paradigm Shift towards improved preparedness.

Need to develop:

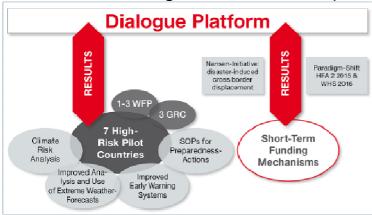
- Funding guidelines (for the donor/on international level)
- Funding mechanism (on national level)

Coordination structure (on local level)

 Manual on Forecast based financing (incl. steps to upscale the concept from the pilot regions to national level)

Multitude of actors must be involved! - Dialogue Platform!

Structure of the Foreign Office Action Plan (Alexandra Rüth)



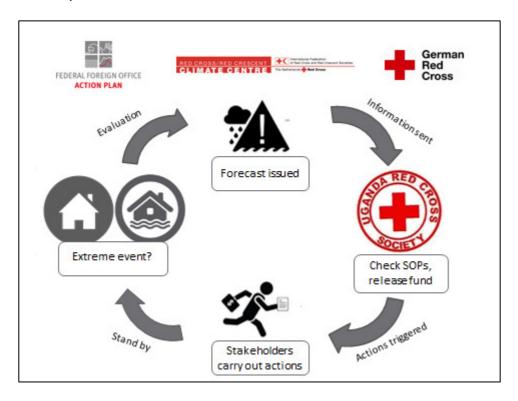
5 WFP Countries, 3 GRC

Policy overview (Maarten van Aalst, Red Cross Red Crescent Climate Centre)

Maarten van Aalst summarized the different ongoing policy processes – the adapted Sendai Framework, the third international conference on financing for development in Ethiopia, upcoming COP 21 in Paris, and the World humanitarian summit next year and highlighted the need to come up with new solutions for the existing problems worldwide.

He highlighted the engagement of the Federal Foreign Office towards an anticipatory humanitarian system with the Action Plan and the first steps of the Netherlands Government to get equally engaged in Forecast based financing.

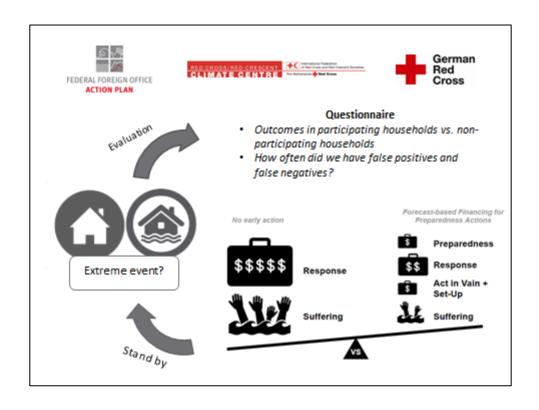
Togo and Uganda Experience (Erin Coughlan, Red Cross Red Crescent Climate Centre)











6. Games for a new climate

Pablo Suarez facilitated a "Game for a new climate" developed from the Red Cross Red Crescent Climate Centre: **Paying for Predictions!**

This participatory activity aims to support experiential learning and dialogue on the concept of climate-based disaster risk reduction, which is becoming more salient in the face of climate change. In this table game, players become Red Cross Red Crescent workers, who face changing risks. They must make individual and collective decisions, with consequences. Rich discussions emerged, and there were winners and losers.



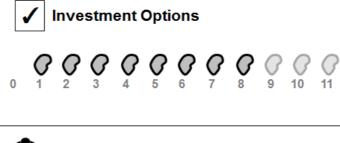


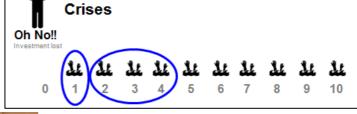
Description of the Game:

- There are groups of 6 people per team. There are also the humanitarian group and the donor group which will assist the teams through the game. You can also buy an early warning system (FbF service) to better up the chances of winning.
- The team with the most people at the end / or last player standing (when it goes quickly) or with the least crises wins the game
- Two choices: each turn, a player can choose to invest in:
 - "Production" (simplified way of saying: "normal work" / "development work"), shown by sticking out your arm and raising your thumb
 - "Protection" (simplified way of saying: DRR / DP), shown by cupping your hands over your head
- A 6-sided die will be rolled each turn by the facilitator. The die represents a Probability Distribution Function of Extreme Rainfall (other any other risk: wind / temperature, etc). The number of dots determines how much rain there is that cycle (you can think of the period, for example a year).
- 1-5: "normal year". If you have invested in "production", you stay in the game, if you have invested in "protection" you are out and place the bean in Protection in Vain slot.
- 6: "Extreme rainfall" / extreme event: If you have invested in "protection", you stay in the game and you place your bean in the HERO slot, if you have invested in "production" you yell OH NO and you are out.
- After a few rounds (when there are still quite a few players left), change the probabilities: introduce a 20 sided dice to enhance the probabilities of extreme rainfall.

• When there are people seating down with no bean and an extreme event occur (6 and over) there is a CRISIS









Flavio Monjane (National Climate Centre Advisor and Project Manager in Mozambique) said:

"As a meteorologist it was very impressing for me to see the interaction between national decision makers, humanitarian actors and donors.

I finally understood that it is not so easy to approach the donors and that, if you want to reach out for them it is a matter of long breath."



Player Can't 'Get Back on Feet'?

- Stay Sitting Mark one Crisis per Player



Migration OK
If More Crisis Likely

Stand Up Cost = 1

Humanitarian Aid

Oh No!!

All investment lost, All Players Sit Down: Crisis

Beans donated for "Getting Back on Your Feet"

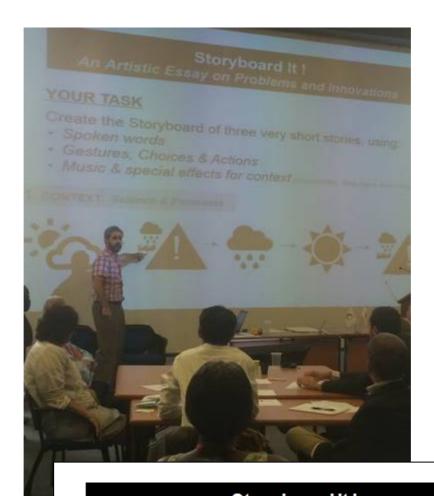


Normal Investment (Stand up with 1 bean)

> To Team O

Expenses

The Game was followed by a story board on Forecast based financing:



Storyboard It! An Artistic Essay on Problems and Innovations

YOUR TASK

Create the Storyboard of three very short stories, using:

- · Spoken words
- · Gestures, Choices & Actions
- Music & special effects for context (Documentary, Soap opera, Action movie, etc)

1. CONTEXT: Science & Forecasts

Huh? Bah Maj Whatever....

7. Results of Thematic Working Groups (Objective setting and consultative activity/work plan)

Working Group 1: Forecast-based financing in Practice

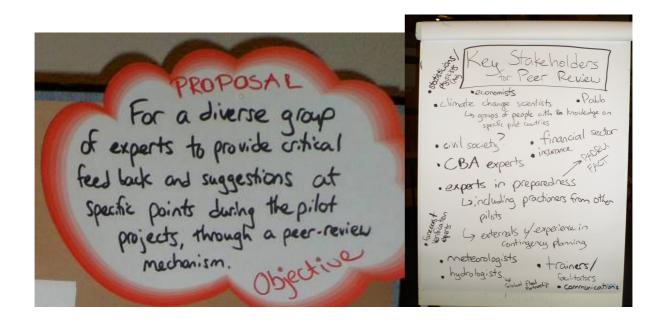
Facilitators: Erin Coughlan (Climate Centre) and Konstanze Kampfer (GRC Mozambique)

Guiding Questions:

- 1. What do you think are the most important inputs your working group can deliver to support the pilot projects and the development of a new innovative Fbf methodology?
- 2. How to ensure the documentation of lessons-learned?
- 3. How to get a good exchange between the different pilot projects?
- 4. How can we guarantee a good visibility and documentation of project results?
- 5. How to come to a manual for Forecast based financing considering all lessons learned of the pilot projects and documenting the process of the two years project cycle?

Results of Working Group 1: Objective and brainstorming Peer-Review Mechanism

- Welcome
- Introductions: Erin facilitates "Answer with your feet" (ca 10 min)
- Introduce the concept of WGI: a group of continually-revolving people, with the vision of an: Evidence-based framework that is being and could be implemented around the world
- Define objectives in small sub-groups (4 people) proposing text: how will we get there? What will be able to deliver as a working group 2 years from now?
- Report back using flipcharts
- In ppt, we compile key ideas and propose consolidated draft objectives



Process of Objective Setting: BRAINSTORMING - IDEAS for Objective setting

Dialogue Platform

Identify and engage key stakeholders

Applicability of Fbf for drought

Develop a Tool (like GRC Planning Tool for system. Exchange on information) Set-up a peer-review mechanism

Collection of lessons learned (How) (+) (-)

Systematize lessons learned from other countries + disseminate (1)

Select best practices for input presentations at next Dialogue Platform (2)

Using our personal experiences and develop options for action

Develop a mechanism for critical feedback

Harmonize/ Unify & contribute to the "thresholdidentification method"

Manual

Academic research to support lessons learned & documentation

Elaboration of a common glossary

Project

Preparation of Case Studies (Write-Shops)

Regular Meetings to share experiences (comparison)

Workshop + exchange visits

Discuss SOPs (start with existing SOPs)

Participatory Videos & IEC materials

Social Media

Objective Working Group 1:

"To create a pool of experts to provide voluntarily critical feedback and suggestions at specific points during the pilot projects through a peer-review mechanism."

Process of consultative activity per working group/elaborating work plans:

Ahead of time, the facilitators created a very large timeline with each of the milestones drawn on it (from the project workplans):

General Visioning activity - strategy and where we want to get with FbF: a
list of products and documents that the peer review mechanism would
need to pay attention and respond (quickly and effectively) by providing
key input and revision.



 In both days, open discussions were held among practitioners from different countries and organizations. Bangladesh Red Crescent, Peruvian Red Cross, German Red Cross, WFP representatives, Researcher from different Universities and RCCC coordination team.

Main points of discussion:

- Continuous sharing of experiences over the project;
- Development of methods for doing FbF that can be disseminated:
- An evidence base on what works and what doesn't work, what can be achieved with FbF;
- Project monitoring: how to do this, and how can the WG provide support and feedback:
- On day one, the main point of discussion was the definition on the use of the Working group 1. The panel exchanged ideas on how to make a contribution to the dialogue platform from the practitioners' perspective;
- On day two, the working group focused on the key documents that should be reviewed by this group, as well as defining the key stakeholders that would participate in specific reviews. The goal is to set different sub-groups that would respond to different types of reviews. For example, a meteorologist a

meteorologist can give significant input in the identification of thresholds, which is a very technical process.

Main outcomes of the working group:

- Working group one had defined one main objective: "to create a pool of experts who voluntarily give recommendations to key documents for its better development".
- This so-called peer-review mechanism will give suggestions to the country teams in key documents. The plenary has determined those milestones in which the mechanism will be activated:
 - August 2015: FbF manual (startpoint in August but ongoing reviews until the end of the projects)
 - September 2015: Monitoring accuracy of predictions
 - October 2015: 1st draft of the Climate Risk Analysis of all pilot countries
 - October 2015: Monitoring and evaluation drills in Mozambique
 - **November 2015:** Documents to be presented at the Second Dialogue Platform
 - **December 2015:** Training program manuals
 - January 2016: Early Warning Systems revision
 - **March 2016:** Documents that need to be presented in the Third Dialogue Platform
 - March 2016: Impact analysis in Peru
 - April 2016: Review of the drafted SOPs in all pilot countries
 - May 2016: Review and adaptation of preparedness actions
 - **June 2016:** Monitoring and evaluation of drills in Peru and Bangladesh
 - **January 2017:** All documents to be presented at the final Dialogue Platform
- The plenary has agreed that the top priorities for the peer-review mechanism are the FbF manual which should be reviewed on a constant basis and up until the 4th Dialogue Platform, as well as all those documents that will be presented in the following DPs.
- With the goal of sharing documents of interest among the WG1, the plenary
 has proposed to build a shared platform online that can centralize the
 communications. This would also benefit the facilitators of this group by
 allowing them to monitor the discussion held on the said website.

Follow-up needed:

- The main deliverable of this dialogue will be the rules and regulations of the peer review group. Mariana is creating this document and after consultations with WG1, we will send an invitation email to the rest of the plenary in order to expand the pool of experts from the "peer-review mechanism"
- Coordination for the peer-review list of experts, as well as for the buildup of the shared platform is Mariana's responsibilities.

Recommendations for future events:

- To better define the outcomes that are wanted from the group discussions.
 Flexibility of methods is much appreciated, however when gathering a large size group for discussions, some key guidelines need to be drawn in order to direct the conversations into results.
- Working groups should include experts from different fields and not only organizations. In this case, scientists would have been key for the development of further objectives.

Working Group 2: Linking humanitarian actors with science

Facilitators: Steve Zebiak (Climate Service Partnership Network) and Pablo Suarez (Climate Centre)



Guiding Questions for discussion:

- 1. How can we ensure the development of strategies for the definition of thresholds based on the pilot studies?
- 2. How to come to a concept for the translation of scientific predictions into early actions?
- 3. How to document good practices for functioning national structures regarding the exchange between scientific institutions and humanitarian organizations?
- 4. How to develop a methodology for the building of functioning mechanism and structures?

Main points of discussion

- Objectives should be realistic and appropriate
- Emphasize how information can be translated into action
- Adopting a user-oriented approach, with lasting outputs
- Who the main target of this WG should be the humanitarian actors or the community level (we conclude the former)
- Guiding the process of translating scientific language
- The relevance of predictability
- The need to address uncertainty explicitly
- Consideration of the usefulness of information provided
- Science is not only natural sciences, but should include social sciences (focus on data processing too narrow, issue of accessibility; effective communication)
- Should forecasts/warnings concern not only weather/climate but also impacts
- Bilateral communication is important
- Provision of help to the pilots by this WG
- Integration of community-level information

Points where follow-up is needed?

- · Concretization, distillation of objectives
- Formulation of a work-plan

Recommendations for future events:

- Consider merging WG 1 and 2
- Participatory exercises (games) were very useful for setting objectives and engaging all participants; however, as the agenda proceeds to more focused activities and outputs more time should be allocated to review, discussion and deliberation of WGs.

Process of Objective Setting: BRAINSTORMING - IDEAS for Objective setting

Data	Communication	Action
Produce data to support the contingency plan and get financing	Actionable info should be communicated including its uncertainty It is important that scientific data is	Link action and meteorological hazard type. Each project needs to develop a range of different action portfolios
	communicated in such way that it can be really used by practitioners.	that are robust (across scenarios and triggers).
Forecast Evaluation	Thresholds	Show impact
Forecast evaluation should be an ongoing exercise to help support and strengthen the pilot projects.	Science contributes to quantifying and qualifying parameters plus related thresholds to make effective Fbf.	We must ensure that favorable impact of the Fbf mechanism is demonstrated at all levels.

General:

Manual – Roadmap Advisory, Advisory Capacity of WG to help NS, Technical, institutional good practices identification, part of the Fbf manual, collaboration process

Consultative activity/work plan

Objective	Activity	Time	Responsible
Coordinate the scientific part of the Fbf Manual and coordinate the documentation of impact of Fbf.	 Gather ideas Define responsible for writing Organise review Get a final version 	October 2015- February 2017	Alexandra, GRC Mariana, RCCC
Provide advisory service.	Email and webOperating serviceReview and discuss questions	August 2015 September 2015 to the end Two times per year (at Dialogue Platform)	Steve, Carla, Simon, Andy Ana, Susil Liz, Gilberto
Link action to specific hazard	 Identify hazards and sub's Compare forecast with hazards List actions Define time scales 	November 2015	Climate Centre
Be an honest broker of scientific info	Provide objective advice within the manual and for the advisory service.	Ongoing	Liz (University Reading) Carla (UCL)
Verified forecasts for use in pilot projects	Collaborate with country expertsEvaluate forecasts and predictability	Dec. 2015 July 2016	Oxford University IRI
Science contributes to quantifying and qualifying parameters + related thresholds to make effective Fbf	 (FoodSecure) TOR for IRI to support the development (contract) WFP inhouse resources for assessment of previous climate related interventions. 	End 2015/ 1. Quarter 2016	WFP to contract IRI WFP OSZIR (Baas)/ OSEP (Emily)

Working Group 3: Strategies – Permanent implementation of the concept in the humanitarian system and governments (Policy)

Facilitators: Laura Fontaine (UNOCHA) and Meinrad Bürer (IFRC)



Guiding Questions for discussion:

- 1. How can we reach the different policy levels, important committees, stakeholders, events, platforms to bring in the topic of forecast based financing? (identify, analyze, rank the existing structures?)
- 2. How an appropriate strategy for the application of Fbf by donors and international institutions can be developed?
- 3. How can we ensure future funding for a phase II if necessary?
- 4. Which kind of products do we need to implement the future funding mechanism?
- 5. Which kind of products do we need to "sell the product Fbf mechanism"?

Brainstorming and Objectives

Working Group 3 is responsible for the development of a strategy to disseminate the results of our Forecast-based financing experience of the Foreign Office Action Plan.

Stakeholder mapping and strategy development

The working group is aiming to influence donors, governments and humanitarian stakeholders towards the acceptance of this new, innovative funding mechanism. A special focus should be not only on Fbf Mechanisms in general but especially the quality of implementation of Fbf Mechanisms.

Development and dissemination of advocacy tools

Therefore tools and instruments of advocacy of policy level should be developed. At the end of the initiative a functioning and updated webpage with the general methodology, practical experiences and lessons learnt should be in place. Best practices of functioning governmental structures and well-managed preparedness funds should be documented and shared in view of ensuring future funding.

The session started with an informal round, asking group members about their expectations from the working group.

Below are some of the key questions that were tabled:

- How can we link national and sub-national levels?
- As a donor, how can we achieve greater effectiveness with the funding provided?
- How can we convince our peers?
- What role must governments play?
- How do we make this work nationally, in middle income countries?
- What is the financial sustainability of these schemes?
- How can we plant the seeds for stronger engagement, including from development aid?
- How can we ensure we have a pragmatic focus?





Brainstorming

Advocacy

Scaling science and practice in 5 to 10 countries Target high level policy fora

Promote /
discuss with
development
actors, climate
financiers

Create media platform for evidence dissemination

Host donor conference using Netherlands & Germany and convening partners to reach other governments

Form a coalition of the willing – including donors – to commit funding over 3 years

Share information among likeminded actors (donors, humanitarian agencies)

Reduce damage is money saved, money saved is improved quality of life Multistakeholder consultation

Development of FbF messages for international visibility

Policy

Enhanced policy network, participated by stakeholders across sectors, for effective policy implementatio n at national and sub national levels

How to push down policies from national levels to sub national levels Establish linkages with food & nutrition security / social protection

Clarify the concept – what it means for business governments, foreign assistance

Influence policy discussions with strong examples from the field

Support countries to engage in national policies

Prioritize existing policies

Identify priority adjustments in international humanitarian policy and financial systems

Contribute the specifics of FbF in the WHS synthesis report

Focus on international policy engagement moments in coming 2 years as a working group

Have clear targets to create systemwide change

Evidence building

Create case studies that demonstrate added value and the complementar y nature of FbF

Show evidence impacts Build Evidence / Research / case studies

Proof of concept to showcase the effectiveness of FbF

Show the effectiveness of FbF – cost effectiveness and efficiency short and long term impacts

Create
evidence
based to
showcase
'good
businesses to
national
government /
parliaments

Document evidence and efficiency short and long term impacts Build evidence quantitative and qualitative — demonstrate short and long term impacts

Financing mechanisms and donor relations

Define how to measure reputational risk when acting in vain

Guidelines for international / national humanitarian funding to incorporate FbF

Develop mechanics of disbursement procedures (resilience) Define clear intervention logic

Clarify what is funded not just how to fund (resilience)

Develop multifaceted approach to fundraising Improve the timing for assistance

Develop rapid response mechanisms

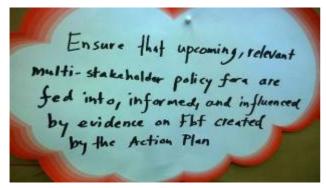
Develop mechanism of cooperation between donors and governments Document a show case -SOPs (both funded by national authorities and humanitarian donors)

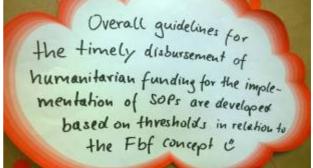
Development of payout / fund disbursement procedures (resilience)

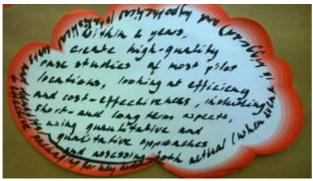
Acknowledge that there is not a 'one size fits all'

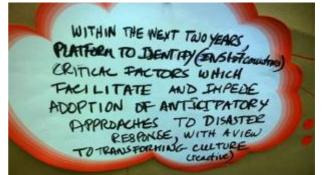
The initial brainstorming session as well as sub group activities led to the preliminary definition of four objectives as shown on the photos below.

Preliminary outline of key objectives









The second session of the working group resulted in the below work plan.

Objectives	Activities	Timeframe	Responsibilities
Contribute to	Joint messages – with		ALL
advancing the	reference to past and		
FbF agenda at	future high level frameworks		
the international level	mameworks		
ICVCI	Mapping of key fora		FAO Sandra/WB
	(international and regional)		Daniel
	Web platform /email list		ALL/IFRC
	to share attendance /		
	activities to fora		
Support	Regular in between		ALL
country	platforms calls for coordination		
implementation teams to advance	Coordination		
FbF agenda at			
national level			
	Map government /		Pilot countries
	private sector funds		
	applicable to FbF in		
	country cases		Carratarytagasa
	 Map country level policy framework for FbF entry 		Country teams
	points		
	Joint planning for		FAO Sandra
	visibility and activities /		
	side events at relevant		
	fora		
Support	Representation at pre		Ole/Sandra
internal institutional	WHS meetings		
mechanisms for			
establishing FbF			
within partner			
organizations			
	Get FbF into action		
	agenda from Lima to Paris		
	 Support country teams / donors coordination 		
	dialogue at country level		
	Contribute to		FAO Sandra/WB
	establishing stronger		Daniel
	linkages / discussions		
	between Climate Change		
	and Humanitarian sectors		
	Identify a pilot country		

government champion who would support the	
advocacy process	
Guide implementing	RCCC
countries on policy issues	
 Identify and invite relevant actors to next platform 	Thorsten GRC
 Sharing experience on organizational integration of FbF 	Thorsten GRC
 Small working paper sharing lessons of successful approaches 	
 Presentation to IASC of main pilot results 	Thorsten GRC/ FAO Sandra/WB Daniel
 Comparative analysis of the various pilots (FbF procedures) 	

Points where a follow-up is needed?

- Need to finalize the workplan and to make sure there is a timeframe and responsibilities' allocated to each proposed activity. If certain activities are deemed too complex or effort-intensive, they should be removed from the plan;
- There will need to be a level of continuous coordination to ensure activities are being conducted, reported, and shared, etc.
- Consideration should be given to revise workplan and consult with the working group in relation to rationalizing the activities as well as including some of the preliminary brainstorming ideas into the final workplan.
- Recommendations are specifically given to consider the following idea that
 was submitted at the beginning of the session: Host donor conference using
 Netherlands & Germany and convening partners to reach other
 governments!

8. Results of Country Case Working Groups

Country Case 1: Peru

Main points of discussion:

- General discussion on platform
- Discussion on focus in Peru and available forecasts
- Actor mapping
- Challenges for project implementation and for FBF in Peru

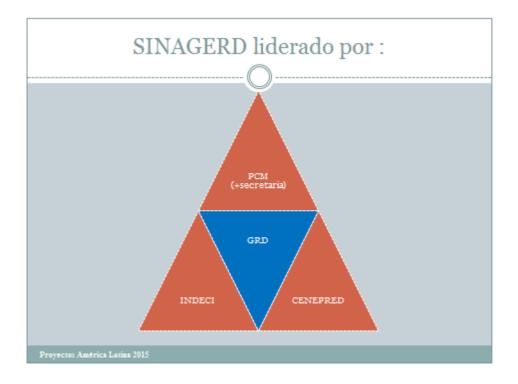
Here only a selection of slides:

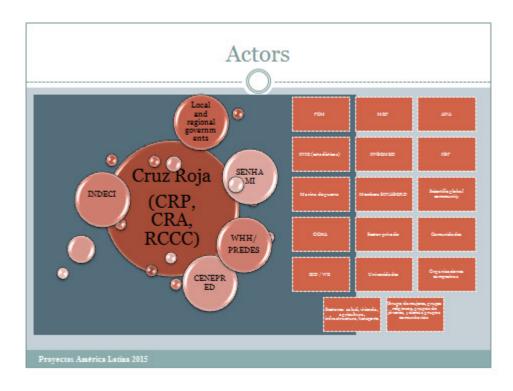


2. Project

- 1. Strenghten the EWS and improve forecasts
 - Develop probality and impact scenarios and determine thresholds for specific actions
- 2. Formulation of advanced preparedness measures
 - MPA, APA, SOP
 - 2. Relation with contingency planning or emergency plan
- 3. Visibility, sustainability, documentation of the experience
- 4. Strenghten the process of developing climate risk scenarios

Proyectos América Latina 2014





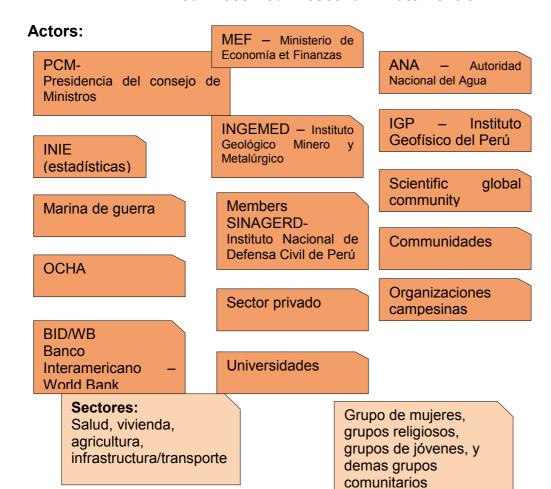
INDECI: Instituto Nacional de Defensa Civil

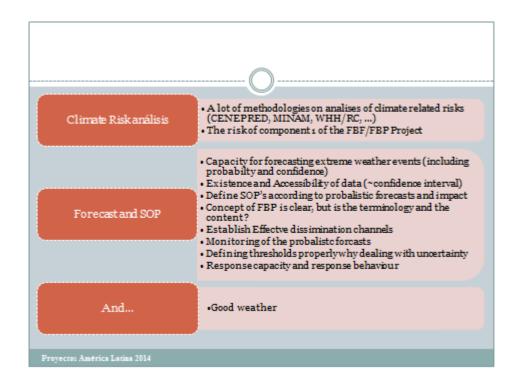
SENAMHI: Servicio Nacional de Meteorologia e hidrologia del Peru CENEPRED: Sistema Nacional de Gestión del Riesgo de Desastres WHH/PREDES: Welthungerhilfe/PREDES Centro de estudios y prevencion

de desastres

CRP: Cruz Roja Peruvana CRA: Cruz Roja Alemana

RCCC: Red Cross Red Crescent Climate Centre





Recommendation

Multi level indentification of SOPs according to the different thresholds (based on both probility and impact)

Proyectos América Latina 201-

Country Case 2: Mozambique

Process:

Introduction into the country case "Mozambique" from Project Delegate

Application of a number of participatory methodologies to:

- Methodology "Snap!" with the objective to
 Energize participants: activate people's brainpower
 Create a sense of bonding among participants
 Learn from participants about what specific project challenges could arise
- Methodology "Answer with your Feet!" to participatory analyse and discuss challenges and risks of project implementation
- Methodology "Answer with your Feet!" to suggest solutions on how to reduce risks

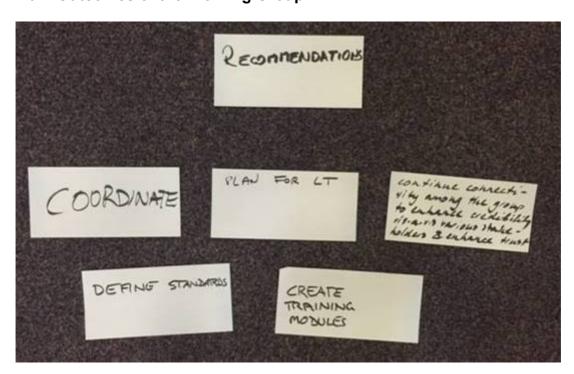
Main points of discussion:

- Actors to be involved in the Project
- Communication between the actors
- Sensibilities
- Co-innovation

Critical points:

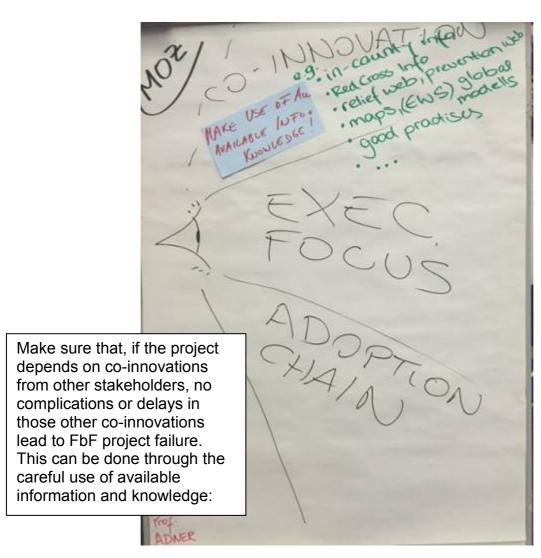
Communication and awareness raising of to be involved actors

Main Outcomes of the Working Group:



The involvement of crucial stakeholder needs be defined more clearly:

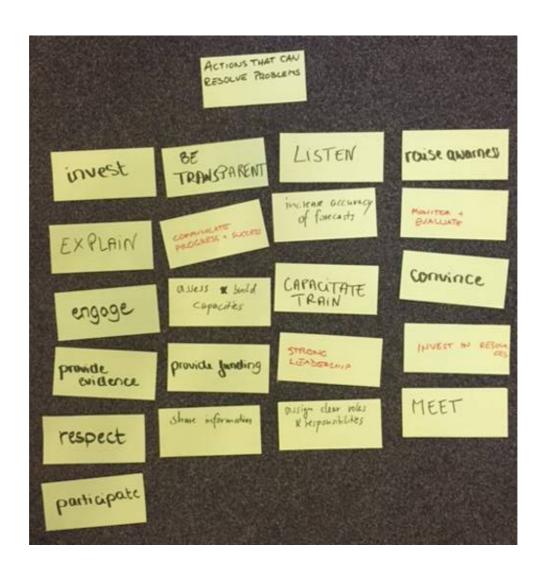




<u>Adner</u> (2012) suggests considering two distinct types of threats: **Co-innovation Risk**, the extent to which the success of our innovation depends on the success of other innovations; and **Adoption Chain Risk**, the extent to which partners and stakeholders will need to adopt our innovation before others in the system have a chance to assess the full value proposition.

See original text at http://www.thewidelensbook.com/excerpt.html (a worthy read)

Recommendations on practical actions that can resolve identified challenges were:



Solutions/recommendations which were presented in plenary were:

 Realize a detailed <u>stakeholder analysis</u> to ensure that all crucial actors are engaged in the pilot project and roles and responsibilities clearly defined Avoid the duplication of approaches, methodologies and innovations through in-depth studies of existing projects, materials and information on project contents.



Summary

The session was very valid for the Mozambique project team. Before the team thought that all would naturally work well, whereas the session helped to see that there are many things that can go wrong with the FbF innovation unless the risks are actively explored, and addressed.

Country Case 3: Bangladesh / Nepal / Philippines

Process:

The working group comprised three sections:

- 1. Project overview
- 2. Bangladesh context
- 3. Problems/Solutions

Approximately 10 people participated. At the request of the WFP Philippines Country Director, the conversation focused solely on Bangladesh.

Main points of discussion:

Project overview

A summary of the Project was offered. This led to an extended discussion on the broader concept of Fbf rather than Project descriptions. This was primarily useful as a forum for participants to gain clarity on some points about Fbf. Key areas are noted in the critical points section below.

Bangladesh context

Mr. Ekram Elahi of the BDRCS provided an description of the Cyclone Preparedness Programme (CPP), as well as an overview of relevant actors in Bangladesh. Others (particularly with science background) suggested actors that could be contacted.

Problems/Solutions

Key issues are noted in the Critical Points section below.

Critical points:

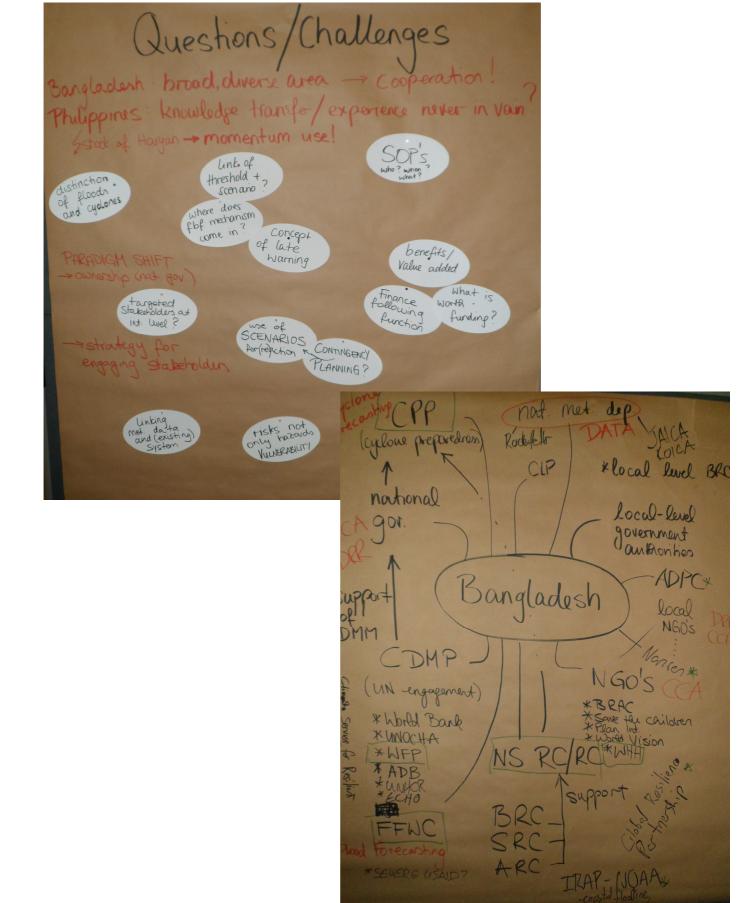
- 1. Participants noted methodological issues with identifying project locations without using an in-depth risk analysis that includes consideration of vulnerability.
- 2. Participants noted that there could be political challenges merging national data with international data that could be of higher quality in some cases.
- 3. Participants suggested considering how to link cyclone and flood forecasts, given that cyclones often result in flooding.
- 4. The distinction between resilience and emergency preparedness was discussed at length. One perspective noted that resilience measures could be prioritised with forecasts. Another noted the challenges of idenitfying actions that only made sense to do based on a forecast, never any other time, and in particular that most of what could be done might be posible to with simple seasonal preparedness absent any forecast at all. A third emphasised that "late warning" of only a few days could provide a valuable unexploited opportunity, but noted that what exactly to do was unclear and that releasing and using funds in very short timeframes could be a challenge.
- 5. Participants noted a need for strong community participation in defining SOP.
- 6. Participants noted that the CPP has implementation challenges, also there is no formalised effective preparedness based on the work of the Bangladesh

Flood Forecast Warning Centre (FFWC). As such integrating effectively with these programmes will be an area of significant work.

7. Large areas at risk make coordination of preparedness a significant challenge

Follow Up needed

Consideration of the points raised in the group will be incorporated into project design/implementation, but no specific follow-up is needed.



Country Case 4: Haiti / Dominican Republic

Process

As the majority of the discussion group had a limited understanding of the country setting and case study, much of the session was spent with the country leads setting out the case context with respect to the types of hazards, current capacity for forecasting and response and aspirations for the future.

Main points of discussion

The decision was made to treat the country studies as one case for this section. Under this framing the main points of discussion were:

- Recurrent shocks the vulnerability of both countries to a range of hazards, some recurrent and regular (e.g. annual localised flooding)
- Institutional capacity the desire for strengthening individual and crossborder institutions and reducing fragmentation of information across institutional structures
- Preparedness for early response and the requirements therein need to connect actions across national and local levels (understanding the significance of local action)
- Short to longer term plans including the setting of quantitative baselines, connecting actors and institutions with consultation (rather than top-down actions) and considering means for measuring impact
- General strengths / weaknesses
 - + Presence of strong existing laws / policies
 - Challenging regional distribution of poor infrastructure and varying strength and remit of institutions

Critical points

Dominican Republic (DR)

- Hazards: Hurricanes / tropical storms (not very extreme recently), seismicity. Localised flooding every year issues w/ riverine floods, landslides etc.
- Middle income country with generally well-structured response to disasters and disaster plan / protocol in place
- Data departments fragmented existing desire to harmonise and collect within a single institution.
- Desire to build relationship with Haiti to share this data capacity currently poor, and no existing strong bilateral linkage.

Haiti

- Hazards: Hurricanes / tropical storms (not very extreme recently), seismicity.
- Effort to rebuild ongoing following 2010 earthquake
- Low income country (only in the region)
- Poorly provisioned with respect to civil defence e.g. poor infrastructure including communications networks and generally weak early warning systems.

Overarching points:

- Similar hazard profiles
- · Differentiated institutional and infrastructural capacities
- Most challenging areas with respect to vulnerability (high levels of poverty) are in the border between the countries - possibly an area to be picked for intervention
- Strong desire to develop cross-border information sharing
- Potential for south-south co-operation in this area. Haiti, Dominican Republic and Cuba are part of a south-south cooperation scheme developed by WFP ("Caribbean Quadripartite Cuba Disaster Risk Reduction process").
- The pilot Fbf project will contemplate receiving technical assistance from Cuba to Haiti and the Dominican Republic, taking into account Cuba's proven track record in DRR.

Main outcomes of the working group

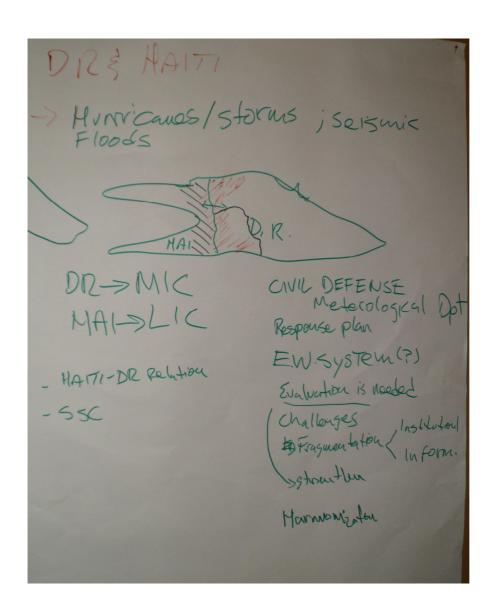
Identification of main challenges

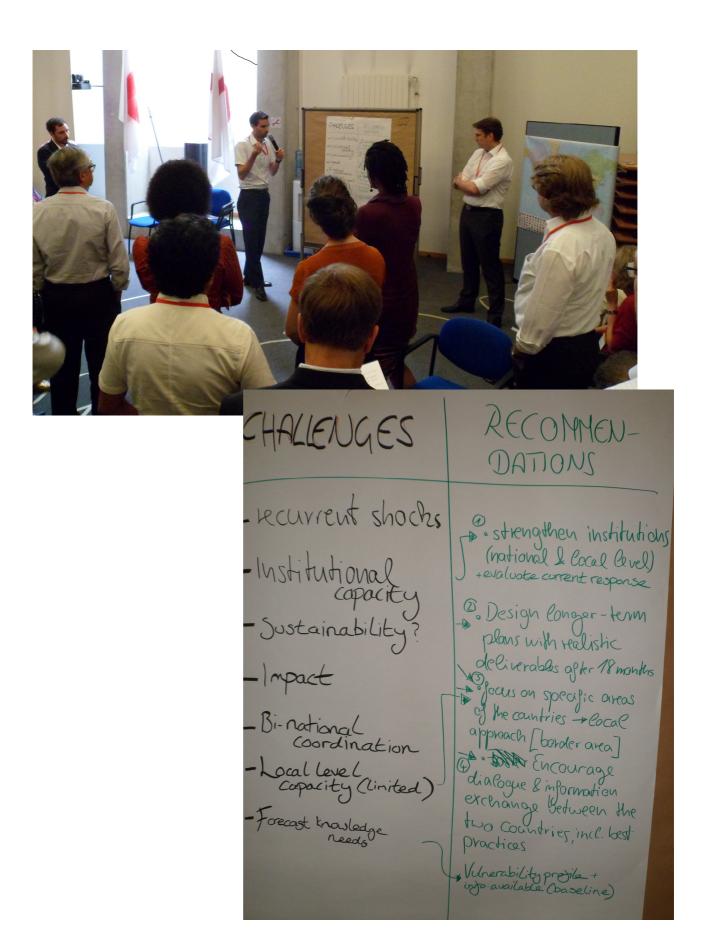
- 1. Regular shocks (hurricanes, tropical storms, floods every year)
- 2. Understanding forecast knowledge needs
- 3. Developing effective institutional structures (DR desire to harmonise and collect within a single institution, Haiti need to build, coordinate and support capacity)
- 4. Sustainability and capacity building
- 5. Planning timescales and fit with political timescales
- 6. Action at various governance levels
- 7. Impact

Suggestions of possible responses

- 1. Thorough evaluation of current response system(s)
- 2. Develop baseline vulnerability profile to determine extent of information currently available and future requirements
- 3. Rationalise and defragment the institutions (DR). Build up ways to collaborate with Haiti via relevant institutions.
- Grassroots / participatory work. 'Pilot phase' of case study make very public to attract partners (longer term plan needed, short term plan
 supports).
- 5. Short to longer term plan needed, to address immediate and future actions outside of political timeframes
- 6. Need for connecting actors and institutions with consultation (rather than top-down actions). Start at national level and address specific cases at local level.
- 7. Develop examples of concrete preparedness actions best practice which could be shared

Follow-Up needed N/A





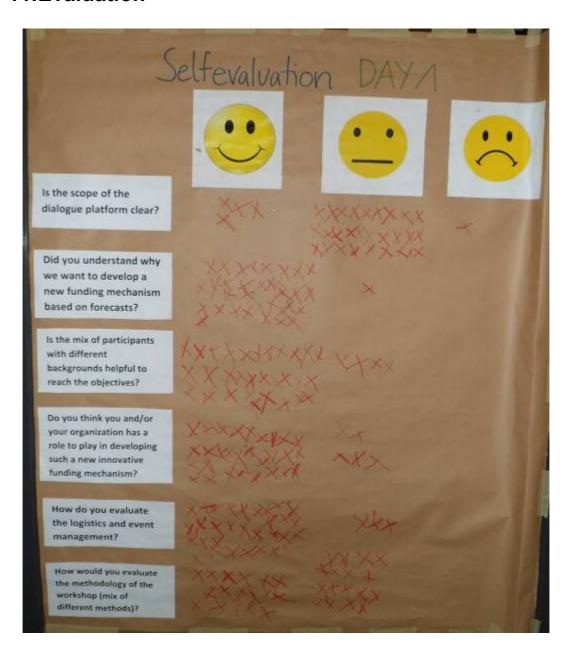
9. Scoping exercise

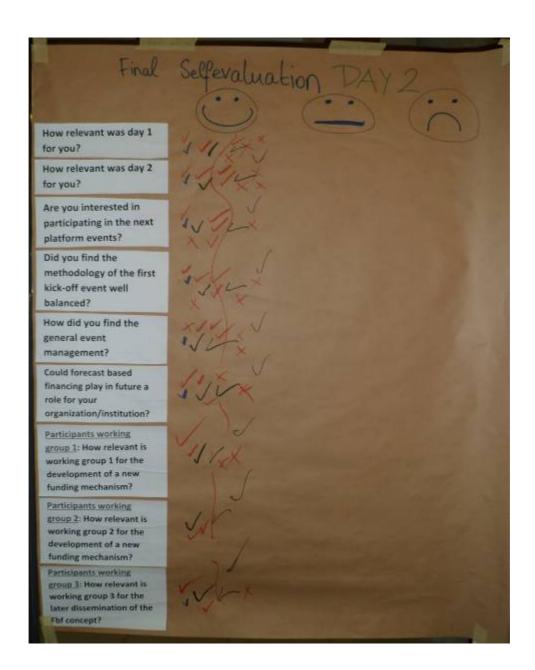


10.Parking Lot



11.Evaluation





12.Important Links

Framework Foreign Office Action Plan for Humanitarian Adaptation to Climate Change: www.drk.de/fileadmin/Presse/Downloads/Bild/Ausland/GRC 2015 FFO Action Plan CCA.pd

RC/RC Climate Centre:

http://www.climatecentre.org

RC/RC Climate Centre Forecast-Based Financing:

http://www.climatecentre.org/programmes-engagement/forecast-based-financing

International Research Institute for Climate and Society (IRI): http://iri.columbia.edu/

WFP FoodSECuRE:

http://documents.wfp.org/stellent/groups/public/documents/communications/wfp269393.pdf

13. Press Releases Dialogue Platform

German Red Cross:

http://www.drk.de/news/meldung/8578-klimawandel-drk-testet-neuartigesfruehwarnsystem-fuer-naturkatastrophen.html (only in German)

Red Cross Red Crescent Climate Centre:

http://www.climatecentre.org/news/622/focus-on-forecast-based-financing-at-firstdialogue-platform-for-german-climate-action-plan

epo (in German only):

http://www.epo.de/index.php?option=com_content&view=article&id=11647:klimawan del-drk-testet-neuartiges-fruehwarnsystem-fuernaturkatastrophen1&catid=13&Itemid=55

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Annex

Annex 1: List of workshop participants

(no guarantee for the correctness of titles of positions)

WG	Name	Function	Email	
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Civil Def	Civil Defense Dominican Republic			
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	de Feliz	Department - Dominican Rep			
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Peruvia	n Red Cross				
3	Jorge Menendez	Executive Director Peruvian Red Cross	director.ejecutivo@cruzroja.org.pe		
PREDE	PREDES – Centro de Estudios y prevención de desastres				
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Americ	an Red Cross				
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UN-OCI	HA – United Nations	office for the Coordination of	Humanitarian Affairs		
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-	Philippe Ramet				
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	Washbourne	Science & Policy	
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2	Peter Salomon	Project Leader Global Flood Awareness	peter.salamon@jrc.ec.europa.eu

Annex 2: Country cases objective

Peru – Mozambique – Bangladesh/Philippines – Haiti/Dominican Republic

Objective:

- To ensure that all participants identify together the main challenges in implementing a forecast-based financing project in our pilot countries (WFP and GRC)
- To achieve a better understanding of the project context
- The multi-disciplinary group helps to integrate all different aspects in the process
- To get main recommendations formulated, supporting the project teams to better define the project concept per pilot country
- To mix all the teams and to get a more practical view of Fbf

	Steps for the facilitation			
1.	Introduction Working Group – methodology – objectives – outputs (5			
	minutes)			
2.	Short presentation of country team with focus on the different hazards			
	regarding Climate Change (5 minutes) – if possible			
	Or short round of all participants –			
	Who knows what?			
3.	Mapping of the set-up (20 min.)			
	 Analysis of the country set-up (GRC, WFP structure, governmental 			
	authorities etc.)			
	Analysis of the project set-up (if already existing)			
	Foreign Office Action Plan Set-up			
4.	Definition of the focal problems (30 min.):			
	Problem is broken down into manageable and definable chunks			
	 Factors can be prioritized, helps to focus objectives 			
	Deeper understanding of the problem and the interconnected and			
	contradictory causes;			
	To get a shared sense of understanding, purpose and action;			
	Focus should be on the identification of problems/challenges for Trained implementations			
_	project implementation;			
5.	Development of main recommendations for the pilot projects – 30			
	minutes:			
	With the results and information of exercise 1 and 2– key recommendations per country are developed:			
	recommendations per country are developed;			
	Determination of what kind of information is still needed and where the project has to focus on:			
	project has to focus on;			
	 Helps to give an overview of the different country situations (similarities and differences). 			
6	Preparing a presentation (20 minutes):			
	Some main results of the analysis			
	 Presentation of main recommendations and main findings 			